Message Text

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INFO OCT-01 EUR-12 IO-13 ISO-00 FEA-01 AGRE-00 CEA-01 CIAE-00 COME-00 DODE-00 FRB-03 H-01 INR-07 INT-05 L-03 LAB-04 NSAE-00 NSC-05 PA-01 AID-05 CIEP-01 SS-15 STR-04 ITC-01 TRSE-00 USIA-06 PRS-01 SP-02 OMB-01 /101 W

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R 112252Z FEB 77 FM AMEMBASSY OTTAWA TO SECSTATE WASHDC 2439 INFO US MISSION GENEVA 973 US MISSION EC BRUSSELS 833 US DEL MTN GENEVA

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E.O. 11652: N/A TAGS: ETRD, CA

SUBJ: CANADIAN VIEWS ON MTN AND MULTIFIBER AGREEMENT RENEWAL

1. SUMMARY. IN DISCUSSIONS FEBRUARY 9 WITH MEL CLARK, DEPUTY, CANADIAN MTN DELEGATION, GENEVA, AND PERCY EASTHAM, GENERAL DIRECTOR, OFFICE OF GENERAL RELATIONS, DEPARTMENT OF INDUSTRY, TRADE AND COMMERCE (ITC), EMBOFFS FOUND HINT OF MORE FLEXIBILITY IN GOC NEGOTIATING STANCE IN GENEVA. ALSO GOC INTER-AGENCY DIFFERENCES ON RENEWAL OF MULTIFIBER AGREEMENT (MFA) ARE APPARENTLY NOT RESOLVED IN SPITE OF STRONG CANADIAN OPPOSITION VOICED IN GENEVA TO RENEWAL OF AGREEMENT WITHOUT CHANGES. END SUMMARY.

2. TAKING ADVANTAGE OF PRESENCE IN OTTAWA OF MEL CLARK, CANADA'S DEPTUY MTN NEGOTIATOR IN GENEVA, EMBASSY OFFICERS INVITED HIM AND PERCY EASTHAM, OFFICE OF GENERAL RELA-TIONS, ITC, TO LUNCH TO DISCUSS PROGRESS IN GENEVA LIMITED OFFICIAL USE

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NEGOTIATIONS AND RELATED SUBJECTS AS FOLLOWS:

3. MTN FORMULA. CLARK WAS SOMEWHAT MORE OPTIMISTIC THAN WE HAD ANTICIPATED ON MTN PROGRESS. CANADIANS HAVE BEEN ENCOURAGED BY ATTITUDES THEY HAVE FOUND IN EC COMMISSION WHICH ARE MUCH MORE POSITIVE THAN WHAT THEY HAVE HEARD FROM FRENCH AND BRITISH AND,

CONSEQUENTLY, CLARK THOUGHT THAT AS SOON AS NEW US TEAM WAS FUNCTIONING, PACE OF NEGOTIATIONS WOULD ACCELERAGE SO THAT BY JUNE/JULY REAL PROGRESS COULD BE MADE ON FORMULA, SUBSIDIES/COUNTERVAIL. PROCUREMENT AND OTHER MAJOR ISSUES EXCEPT AGRICULTURE AND PERHAPS VALUATION AND STANDARDS. HOWEVER, HE THOUGHT BOTH GOC AND EC WOULD PREFER TO DEFER BRINGING A FORMULA TO CAPITALS FOR APPROVAL UNTIL LATER IN YEAR WHEN HOPEFULLY THERE HAD BEEN SOME IMPROVEMENT IN GENERAL ECONOMIC SITUATION. CLARK DID NOT, OF COURSE, INDICATE CANADIANS WOULD SUPPORT U.S. FORMULA, BUT HE WAS CAREFUL NOT TO RULE OUT ITS ACCEPTANCE AND EMPHASIZED CANADA STILL WANTS AND INTENDS TO BE FORMULA COUNTRY. HOWEVER, AT SAME TIME HE REITERATED TWO BASIC OBJECTIVES OF CANADIAN POSITION, PARALLEL SECTOR NEGOTIATIONS IN NON-FERROUS METALS AND FOREST PRODUCTS AND ELIMINATION OF TARIFFS UNDER FIVE PERCENT. CANADIANS HAVE NOT RESPONDED TO OUR OFFER TO REVIEW LESS THAN FIVE PERCENT DUTIES ON ITEM-BY-ITEM BASIS BECAUSE THIS WOULD BE INCONSISTENT WITH FORMULA APPROACH, HE SAID. UNDER U.S. FORMULA, U.S. WILL GET MOST OF WHAT IT WANTS (BULK OF CANADIAN DUTIABLE IMPORTS FROM U.S. ENTER AT RATES ABOVE 6.7 PERCENT) WHEREAS CANADA WOULD HAVE TO BARGAIN FOR WHAT IT WANTS ITEM-BY-ITEM (SINCE BULK OF U.S. DUTIABLE IMPORTS FROM CANADA ENTER AT LESS THAN FIVE PERCENT), AND THIS WOULD BE UNBALANCED. CLARK EXPRESSED INTEREST IN WHEN U.S. EXPECTED TABLE ITS SECTORAL PROPOSAL ON IRON AND STEEL, NOTING LIMITED OFFICIAL USE

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THAT HE HOPED IT WOULD NOT SIMPLY BE THE INDUSTRY'S PROPOSAL WHICH HE THOUGHT QUITE INADEQUATE.

4. MULTIFIBER AGREEMENT (MFA). CLARK AND EASTHAM STATED CANADIANS WANT AGREEMENT TO PERMIT COUNTRIES WITH HIGHER DEGREES OF IMPORT PENETRATION TO APPLY LOWER GROWTH LIMIT OR EVEN A ROLLBACK. EASTHAM SAID PRESENT AGREEMENT PENALIZES COUNTRIES THAT TRY TO AVOID RESTRICTIONS FOR AS LONG AS POSSIBLE. BOTH REPEATED ARGUMENTS ARTHUR HAD MADE TO MIKE SMITH (OTTAWA 94) INDICATING NOTHING IN MFA FOR CANADA UNLESS TEXT IS MODIFIED. HOWEVER, FOLLOWING DAY GRAUER (COMMERCIAL POLICY, EXTAFF) MENTIONED TO EMBOFF DIFFICULTIES EXTAFF WAS HAVING WITH HARD LINE TAKEN ON MFA

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RENEWAL BY ITC (PRESUMABLY LINE TAKEN BY AMBASSADOR GREY) AND SUGGESTED AMMUNITION WOULD BE WELCOME TO HELP SOFTEN ITC POSITION.

5. GOVERNMENT PROCUREMENT. ALTHOUGH NOT REVEALING ANY NEW CANADIAN POSITION ON GOVERNMENT PROCUREMENT (STATE 24788), CLARK DID IMPLY THAT GOC WILL BE MORE FLEXIBLE IN APPROACH, BEGINNING WITH SERIES OF INFORMAL MEETINGS WITH DC'S HOPEFULLY TO DEVELOP COMMON DC POSITION. HE TENDED TO DEPRECIATE VALUE FOR MTN OF WORK ALREADY ACCOMPLISHED IN OECD ALTHOUGH ADMITTING THAT OECD DISCUSSIONS HAD CLARIFIED THE ISSUES.

6. COMMENT. WHILE IT APPEARS GOC OPENING NEGOTIATING POSITION AT GENEVA HAS NOT CHANGED, CLARK SEEMED TO RECOGNIZE THAT SERIOUS NEGOTIATIONS WILL PROBABLY BEGIN AFTER NEW U.S. NEGOTIATING TEAM IN PLACE AND CANADA, AS MINOR PLAYER IN LEAGUE, WILL HAVE TO COMPROMISE SOMEWHERE. U.S. FORMULA, OF COURSE, COMES LIMITED OFFICIAL USE

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CLOSER TO MEETING CANADA'S OBJECTIVES THAN THOSE OF EC OR JAPAN, BUT CANADA NOT READY TO COMPROMISE UNTIL HARD BARGAINING BEGINS.

7. EMBASSY FINDS FRG COMPROMISE PROPOSAL ON MFA RENEWAL PROBLEM (BONN 1937) INTERESTING. IF USG CONCLUDES SUCH A COMPROMISE IS IN U.S. INTEREST AND ONLY HOPE OF RENEWAL WITHOUG RENEGOTIATION OF ENTIRE AGREEMENT, EMBASSY SUGGESTS WE CONSULT WITH CANADIAN S TO SEE WHETHER THIS APPROACH WOULD MEET THEIR CONCERNS AND PERMIT THEM TO SUPPORT MFA RENEWAL. END COMMENT.

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